HEALTH INSURANCE MARKETPLACES: RACE TO THE DEADLINE *NIHCM FOUNDATION WEBINAR*

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Health Reform Implementation Outline



- The Minnesota Health Reform Environment
- Health Reform Readiness a Health Plan Perspective
- Factors Critical to Success and Expectations Management

The Minnesota Health Reform Environment - the Political Background



- Governor Mark Dayton and sizeable Democratic majorities in the House and Senate enthusiastically support the ACA
- Republicans controlled the 2011-12 legislature and failed to move any substantive ACA-related legislation
- Prior to 2013, implementation activity centered around the work of an advisory task force established by the Governor
- Exchange enabling legislation was enacted in March on a partyline vote
- Medicaid was expanded early in the current legislative session
- Governor Dayton appointed the HIX or "MNSure" board last week

The Minnesota Health Reform Environment – Critical Policy Issues



- MinnesotaCare, the existing Medicaid expansion will continue through 2014 and narrows significantly the size of the exchange
- The future of the Minnesota Comprehensive Health Association (MCHA) -- the largest high-risk pool in the nation with enrollment of 27,000 -- is the most significant policy unknown
- Operational details pose the most significant risk, but have garnered little attention; the state (and health plans) are operating legacy platforms with integration posing an enormous challenge
- The legislature continues to debate implementation issues, including an autism mandate impacting the May 17 filing deadline
- The premium impact is unclear but state modeling predicts a 20-30% individual market increase depending on the above

Minnesota Reform Readiness: The Exchange and Market Redesign



Exchange Enabling and Market Rules Legislation

- Exchange was established as a government agency
 - 7 person board with exemption from state rulemaking
 - Any qualified health plan (QHP) can participate in 2014; active purchaser allows exchange to exclude plans in 2015
 - 2014 "seed" funding from general fund, coupled with premium tax that ramps up to 3.5%
- Market reforms legislation still moving
 - Application of ACA reforms to traditional small-group and individual market and conformity of MN law
 - Significant discussion around network
 - Limited discussion around affordability and sustainability

Health Reform Readiness – Practical and Operational Challenges



Practical Challenges – delays of final rules and functionality

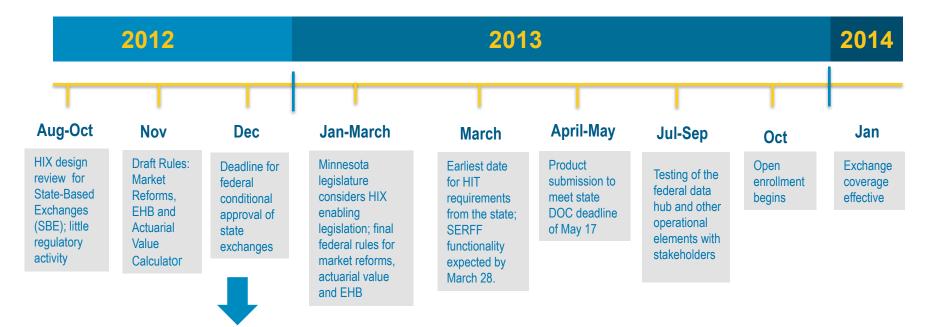
- Late release of essential benefits and actuarial value complicated by market dynamics and legislative environment
- Delay in ACA functionality of SERFF rate filing system and the short window to state filing deadline of May 17th
- Critical flexibility in a few areas; waiver of \$2/4k deductible limits under reasonableness standard and area rating factors

Operational – core IT requirements lacking

- Enormous risk for IT systems integration (can our systems talk?)
- State focus on sprint testing; beta testing with plans months away
- Outreach and education effort; the challenge of Greater MN

Readiness Summary: The Timeline to Open Enrollment





Risks and unknowns

•Exchange governance structure and ability to pick winners and losers

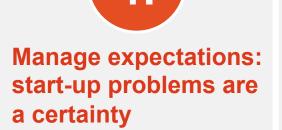
- •Regulatory and administrative simplification
- •Operational readiness and federal data hub
- •Scope of inside/outside rules and products

Market size and knowns

Group size limit of 50 for 2014
Separate markets for 2014
Most "QHP" based on existing law
MNCare extension reduces size of exchange market substantially

Health Reform: Managing Expectations and Charting a Path for Success





- Major changes on short timeline will not allow perfection before launch
- Market confusion and lack of awareness about eligibility
- Managing consumer reaction to shifts in the responsibility for purchasing

Premium cost mitigation: legislative/ regulatory fixes are vital

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- Higher costs will result from benefit buy-ups and new risk mix
- Driving benefits toward value and the consumer role
- Reduce distortions that hasten shifts among market segments

Innovation not government should drive cost and quality

- Web platforms must make sense to consumers
- Part D experience provides valuable lessons
- The size and scope of exchanges is unclear